# OF THE STATE OF NEBRASKA

# SEVENTY-FIRST SESSION

CONVENED DECEMBER 12, 1960; ADJOURNED DECEMBER 19, 1960

## LINCOLN, NEBRASKA

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# **LEGISLATURE**

# **MEMBERS**

Dis	t. Name	Address	Occupation	Counties
1	John R. Cooper	Humboldt	Executive Vice President,	
			O. A. Cooper Co	Johnson, Pawnee, Richardson
2	John Aufenkamp	Julian	Farmer, Auctioneer	Otoe, Nemaha
3	Edwin T. McHugh	_Murdock	Banker, Attorney	_Cass, Sarpy
4	George Syas	Omaha	Machinist, U. P. Railroad	Douglas
5			Attorney, Minister	_Douglas
6	Sam Klaver	Omaha	Attorney, Newspaper	
			Publisher	Douglas
7	William R. Skarda, Jr	Omaha	Public Relations	_Douglas
8	John P. Munnelly	Omaha	General Contractor	_Douglas
9	Michael P. Russillo	_Omaha	Manager, Highway Develor	)-
			ment, Chamber of	
			Commerce	_Douglas
10	William Moulton	_Omaha	Director Special Services,	
			Roberts Dairy Co	_Douglas
11	Ray C. Simmons	Fremont	Lawyer	_Dodge, Washington
12			Farming	
13	Hal Bridenbaugh	Dakota City	Farming	_Dakota, Dixon, Thurston
14	J. W. Burbach	Crofton	_Grain Dealer, Feeder,	
		4	Farmer	
			Lawyer	
16	Peter H. Claussen	Leigh	Farming	_Stanton, Wayne, Colfax

# MEMBERS (Continued)

Dis	t. Name	Address	Occupation	Counties
17	Harold B. Stryker	Rising City	Farmer	_Butler, Saunders
18	Otto H. Liebers	_Lincoln	Business, Farming	Lancaster
19	Stanley L. Portsche	Lincoln	Real Estate Broker	Lancaster
20	Fern Hubbard Orme	Lincoln	Housewife	Lancaster
21	George F. Fulton	Beatrice	Retired	Gage
22	Arnold Ruhnke	Plymouth	Farmer	_Jefferson, Thayer
23	Joe T. Vosoba	Wilber	Attorney	Fillmore, Saline
24	H. K. Diers	Gresham	Merchant	York, Seward
25	Hans O. Jensen	Aurora	Farmer, Business Manager,	•
			Livestock	_Hamilton, Clay, Polk
26	J. O. Peck	Columbus	Banking	Platte, Nance
27	John G. Donner	Elgin	Auctioneer	Antelope, Boone
28	Frank Nelson	O'Neill	Farming, Ranching	Holt, Boyd, Rock, Keya Paha
29	Jack Romans	Ord	Trucking	Howard, Greeley, Valley, Wheeler
30	Marvin Lautenschlager	Grand Island	Real Estate Broker,	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
			Insurance	Hall, Merrick
31	Richard D. Marvel	Hastings	Insurance	Kearney, Adams
32	Kenneth L. Bowen	Red Cloud	Real Estate, Insurance	_Nuckolls, Webster, Franklin
33	Don Thompson	McCook	Farmer, Rancher	Red Willow, Furnas, Harlan
34	Norman A. Otto	Kearney	Contractor	Buffalo, Sherman
35	Dwain Williams	Broken Bow	Sales Barn Operator,	
	<del></del>		Auctioneer, Farmer	Garfield, Loup, Custer
<b>3</b> 6	Arthur W. Swanson	Holdrege	Real Estate, Insurance	Dawson, Phelps, Gosper

Dis	t. Name	Address	Occupation	Counties
37	Dale Erlewine	Grant	Farmer	Chase, Dundy, Hayes, Hitchcock, Perkins
38	Harry L. Pizer	North Platte	Realtor	Lincoln, Frontier
39	Lewis Webb	Ogallala	Retired	Arthur, Blaine, Deuel, Garden, Grant, Hooker, Keith, Logan, McPherson, Thomas
40	Earl Hollenbeck	Long Pine	Rancher	Sheridan, Cherry, Brown
41		-		Box Butte, Dawes, Sioux
42	Terry Carpenter	Scottsbluff	Businessman	Scotts Bluff
43	A. A. Fenske	Sunol	Rancher, Farmer,	
			Merchant	Kimball, Morrill, Banner, Cheyenne

# CLERK

Hugo F. Srb

Dodge

# RULES OF THE NEBRASKA LEGISLATURE

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RULES IX

# RULES OF THE NEBRASKA LEGISLATURE

### RULE 1

## Authority

Constitution of Nebraska, Art. III, Sec. 10

Gregg's Handbook of Parliamentary Law. The rules of parliamentary practice comprised in Gregg's Handbook of Parliamentary Law, Rev. Ed. c 1940, shall govern the Legislature in all cases to which they are applicable and in which they are not inconsistent with the standing rules of the Legislature.

Amendment and suspension of rules. Rule 17.

#### RULE 2

# Presiding Officer

Section 1. Presiding Officer: Lieutenant Governor, Speaker. The Lieutenant Governor shall preside as president of the Legislature, and the Speaker shall preside when the Lieutenant Governor shall be absent, incapacitated or shall act as Governor. (Const. Art. III, Sec. 10). All references herein made to the President shall be construed as meaning also the Speaker whenever he may preside.

Member of Reference Committee. Rule 14.

- Sec. 2. Chairman of Judiciary Presides, When. In the absence of both the Lieutenant Governor and the Speaker, the chairman of the Judiciary Committee shall preside, and shall exercise all the powers herein conferred on the President, except the authority to sign bills or resolutions passed by the Legislature.
- Sec. 3. Member Presides, When. The President shall have the right to name any member to perform the duties of the chair, but such substitution shall not extend beyond adjournment.
- Sec. 4. President Calls Legislature to Order: Quorum. The President shall take the chair each legislative day at the hour to which the Legislature shall have adjourned at the

last sitting. He shall call the Legislature to order, and a quorum being present, shall proceed in the manner and order prescribed by these rules. A majority of the members elected to the Legislature shall constitute a quorum. Const. Art. III, Sec. 10.

- Sec. 5. Absence of Quorum. If the President finds that a number less than a quorum is present, he shall so state, and a majority of the members present, if five in number, may compel the presence of all members subject to a call of the Legislature.
- Sec. 6. President to Preserve Order. The President shall preserve order and decorum, and in case of disturbance or disorderly conduct in the galleries, or in the lobby, may cause the same to be cleared.
- Sec. 7. Point of Order, President Decides: Appeal. The President may speak to a point of order in preference to members, rising from his seat for that purpose, and shall decide the questions of order, subject to an appeal to the Legislature by any member; on which appeal no member may speak more than once, unless by leave of the Legislature.
- Sec. 8. Putting Question. The President shall rise to put a question, but he may state it sitting.
- Sec. 9. President Shall Sign. The President shall sign, in the presence of the Legislature, while the same is in session and capable of transacting business, all bills and resolutions passed by the Legislature (Const. Art. III, Sec. 14). All writs, warrants and subpoenas issued by order of the Legislature shall be under his hand and seal, attested by the Clerk.
- Sec. 10. Lieutenant Governor Votes, When. The Lieutenant Governor, when presiding, shall vote only when the Legislature is equally divided. Const. Art. III, Sec. 10.

RULES XI

#### RULE 3

# Officers Elected and Their Duties: Recall; Employees, Selection and Duties.

Sec. 1. Nomination and Election. At the commencement of each regular session, the Legislature shall nominate by informal ballot and shall elect by ballot the following officers:

Speaker Clerk of the Legislature Sergeant-at-arms Postmaster Chaplain

- Sec. 2. Officers, Vote Necessary to Elect. A majority vote of the elected members shall be required for the election of each such officer.
- Sec. 3. Recall of Officers. Any officer of the Legislature may be recalled upon a two-thirds majority vote of the members elected to the Legislature, and the vacancy thus created shall be filled by a majority vote of the members.
- Sec. 4. Oath of Officers. Each permanent officer shall take an oath to support the constitution of the United States, and the constitution of the State of Nebraska, and to discharge faithfully the duties of his office according to the best of his ability.
- Sec. 5. Duties of Officers, General. In general the duties of the officers of the Legislature shall be those usual to such officers.

# Sec. 6. Speaker, Duties. Rule 2.

Speaker is member of Reference Committee. Rule 14, Sec. 1. Speaker is member of the Executive Board of the Legislative Council. See 50-401.01, R.R.S. 1943.

# Sec. 7. Clerk of the Legislature, Duties.

(a) The Clerk of the Legislature shall keep a brief but accurate daily journal of the proceedings of the Legislature. Const. Art. III, Sec. 11.

Daily Journal. Rule 8.

- (b) The Clerk of the Legislature shall have authority to select and employ suitable persons for all of the positions which may be determined upon as necessary by the Legislature, and shall have complete supervision and assignment of all employees, including the right to discharge any one or more of them. All employees shall be selected without reference to party affiliation and shall be chosen upon the basis of merit, the compensation to be fixed by the Legislature.
- (c) The Clerk of the Legislature shall print no paper or document, except bills and the daily journal, unless authorized by a majority vote of the elected members of the Legislature.
- (d) The Clerk of the Legislature shall make a detailed and itemized report to the Legislature each month, concerning the number of employees, and the amount paid for their services, especially setting out the amount of regular time and overtime, and to whom paid.
- (e) The Clerk of the Legislature shall have general charge, except as may be provided by law or by rule, of such parts of the Capitol and its passages as are or may be set apart for the use of the Legislature and its officers and employees.
- Sec. 8. Assistant Clerk, Duties. The Assistant Clerk, appointed by the Clerk of the Legislature, and approved by the Legislature, shall, in the absence of the Clerk, be authorized to exercise all of the duties herein prescribed for the Clerk of the Legislature, including the signing of those papers which may require the signature of the Clerk of the Legislature.
- Sec. 9. Sergeant-at-arms, Duties. The Sergeant-at-arms shall attend the Legislature during its sittings, to execute the commands of the Legislature from time to time, together with all such processes issued by authority thereof as shall be directed to him by the presiding officer, and shall enforce strictly the rules as they relate to privileges of the legislative chamber.

RULES XIII

- Sec. 10. Assistant Sergeant-at-arms, Duties. The Assistant Sergeant-at-arms, appointed by the Clerk of the Legislature, and approved by the Legislature, shall assist the Sergeant-at-arms and in the absence of the latter, shall perform all of the duties herein prescribed for the Sergeant-at-arms.
- Sec. 11. Postmaster, Duties. The Postmaster shall superintend the post office kept in the Capitol for the accommodation of the members, and shall be responsible for the prompt and safe delivery of their mail.
- Sec. 12. Chaplain, Duties. The Chaplain shall attend and shall open with prayer each day's sitting of the Legislature.

#### RULE 4

#### Members: Attendance, Decorum and Debate

- Sec. 1. Presence of Members Required. Every member shall be present within the legislative chamber during the sittings of the Legislature and shall attend the regular meetings of the standing committees of which he is a member, unless excused or necessarily prevented.
- Sec. 2. Presence of Member May Be Compelled. The presence of any member may be compelled, if necessary, by sending the Sergeant-at-arms, or such other person or persons as the membership present may authorize, at the expense of such absent member, unless such excuse for non-attendance is made as the Legislature may judge sufficient; and in that case the expense shall be paid out of the contingent fund.

Call of the Legislature. Rule 9, Sec. 8.

Sec. 3. Absence of Member May Be Explained. Upon the completion of the roll call on the final passage of a bill, any member may explain the absence of any other member, and if requested in writing by the absent member to do so, may state how he would have voted if present, and such

statement, if submitted to the Clerk in writing, and containing not more than thirty words, shall be entered in the daily journal.

- **Sec. 4. Expulsion of Members.** No member shall be expelled except by a vote of two-thirds of all members elected to the Legislature, and no member shall be twice expelled for the same offense. Const. Art. III, Sec. 10.
- Sec. 5. Decorum: Members May Speak Only When Recognized by President. When a member desires to speak in debate or to deliver any matter to the Legislature, he shall rise from his seat and respectfully address himself to "Mr. President." A member shall speak only when recognized and shall confine himself to the question before the Legislature.
- Sec. 6. Decorum: Abusive Language and Interruptions Prohibited. No member shall speak to another who has the floor, except when he may yield to a question, or otherwise interrupt the business of the Legislature. No member shall rise to a question of privilege for the introduction of guests while a member is speaking. No member shall use profane or abusive language when speaking to or about another member.
- Sec. 7. Decorum: During Final Reading. Members shall remain in their seats during the final reading of a bill and until the vote thereon has been announced, except when excused by the President.
- Sec. 8. Transgression of Rules: Call to Order. If any member, in speaking or otherwise, transgress the rules of the Legislature, the presiding officer shall, or any member may, call him to order, in which case he shall immediately sit down, unless permitted on motion of another member to explain, and the Legislature shall, if appealed to, decide the case without debate. If the decision be in favor of the member called to order, he shall be at liberty to proceed, but not otherwise; and if the case requires it, he shall be liable

RULES XV

to censure or such punishment as the Legislature may deem proper.

- Sec. 9. Call to Order: Words Excepted to Must Be Indicated. If a member is called to order for words spoken in debate, the member calling him to order shall indicate the words excepted to, and they shall be taken down in writing at the Clerk's desk and read aloud to the Legislature; but he shall not be held to answer, nor be subject to the censure of the Legislature therefor, if further debate or other business shall have intervened.
- Sec. 10. Debate: Limitations, Proponent May Close. No member shall speak more than twice, nor for more than ten minutes on each occasion, upon any one question in debate during the same legislative day, without leave of the Legislature, except in explanation, unless he be the mover, proposer or introducer of the matter pending, in which case he shall be permitted to speak in reply, but not until every other member choosing to speak shall have spoken.

For right of proponent to close debate when previous question ordered, see Rule 10, Sec. 11.

- Sec. 11. Explanation of Vote Permitted. A member shall be permitted to explain his vote on roll call upon any question, but such explanation shall be limited to fifty words, and shall not be entered in the daily journal unless the same be submitted to the Clerk in writing.
- Sec. 12. Debate: Permanent Record. A verbatim record of all debate and questions on all bills and resolutions, and amendments offered thereto, shall be made, transcribed and preserved, under the direction of the Clerk.

#### RULE 5

#### Committees

Sec. 1. Committee on Committees. At the commencement of each session, the Legislature shall elect a Committee on Committees to consist of thirteen members, one at large,

who shall be chairman, and three from each congressional district to be nominated by the members residing therein.

Chairman is member of Reference Committee for bills and resolutions. Rule 14, Sec. 1.

Committee on Committees is reference committee on nominations by Governor. Rule 14, Sec. 2.

Sec. 2. Committee on Committees Shall Recommend Standing Committees, Designate Chairmen. The Committee on Committees, by a majority vote of all of its members, shall recommend to the Legislature for its approval and adoption the following standing committees, each with the number of members as hereinafter set forth, one of whom shall be designated by the Committee on Committees as chairman thereof:

Agriculture, including conservation, fish and		
game, livestock and grazing	9	members
Banking, Commerce and Insurance	9	members
Budget, including finance, ways and means,		
and state institutions	9	members
Education, including university and normal		
schools and libraries, and school lands		
and funds	9	members
Enrollment and Review, including arrange-		
ment, phraseology and correlation	1	member
Government, including state, county and		
municipal governments, elections and ap-		
portionment	9	members
Intergovernmental Cooperation	5	members
Judiciary	5	members
Judiciary  Labor and Public Welfare, including social	5 9	members members
Labor and Public Welfare, including social security and child labor	5 9	members members
Judiciary  Labor and Public Welfare, including social security and child labor  Miscellaneous Appropriations and Claims	5 9 9 7	members members members
Labor and Public Welfare, including social security and child labor  Miscellaneous Appropriations and Claims Public Health and Miscellaneous Subjects	5 9 9 7 7	members members members members
Judiciary Labor and Public Welfare, including social security and child labor Miscellaneous Appropriations and Claims Public Health and Miscellaneous Subjects Public Works	5 9 9 7 7	members members members members
Judiciary  Labor and Public Welfare, including social security and child labor  Miscellaneous Appropriations and Claims  Public Health and Miscellaneous Subjects  Public Works  Revenue, including taxation, salaries,	5 9 7 7 9	members members members members members
Labor and Public Welfare, including social security and child labor Miscellaneous Appropriations and Claims Public Health and Miscellaneous Subjects Public Works Revenue, including taxation, salaries, licenses and fees	5 9 7 7 9	members members members members members
Judiciary  Labor and Public Welfare, including social security and child labor  Miscellaneous Appropriations and Claims  Public Health and Miscellaneous Subjects  Public Works  Revenue, including taxation, salaries,	5 9 7 7 9	members members members members members members

RULES XVII

- Sec. 3. Committee on Committees Shall Select Other Committees. The Committee on Committees shall select, aside from the standing committees of the Legislature, all other committees, except where otherwise ordered by the Legislature. No investigating committee of the Legislature shall be created except by resolution which shall set forth, with supporting statements, the reasons for and purposes of the investigation, and no committee thus established shall function except during the interim between legislative sessions.
- Sec. 4. Committee on Committees Shall Arrange and Publish Schedules of Standing Committee Hearings. The Committee on Committees shall arrange and publish a schedule of regular standing committee meetings, in such manner as to avoid, as far as possible, conflicts in the assignment of members to such committees, and shall cause a copy of such schedule to be posted in some conspicuous place in the Capitol near the legislative chamber.
- Sec. 5. Enrollment and Review, Privileged Committee. The Chairman of Enrollment and Review shall be privileged, and shall be in order at any time in reporting bills which have been engrossed for final reading and passage. In the absence of the Chairman the Vice-Chairman of the Judiciary Committee shall assume the duties of the Chairman of Enrollment and Review. The bill drafting service shall have supervision of and provide legal services for the Enrollment and Review Committee.
- Sec. 6. Enrollment and Review, Authority to Make Corrections. The Chairman of Enrollment and Review shall have authority, without being required to include the same specifically in his reports and recommendations to the Legislature, in accord with accepted usage:
  - a. To correct the spelling of words, to correct erroneous division and hyphenation of words, to capitalize or decapitalize words, and to change numbers from words to figures or from figures to words, in new and independent acts, in the new matter of amendatory

acts, in standing committee reports, and in general file, select file and specific amendments.

b. To underscore or remove underscoring, as the case requires, in standing committee reports and in general file, select file and specific amendments.

Chairman of Enrollment and Review to give preference to bills readvanced from general file after having been recommitted from select file. Rule 12, Sec. 8-d.

- Sec. 7. Committee on Salaries and Claims; Filing, Limitation. No claim shall be considered by the Salaries and Claims Committee unless filed and considered by the Sundry Claims Board within or before the first twenty legislative days of the session, unless otherwise ordered by the Legislature.
- Sec. 8. Claims Previously Rejected. The Claims Committee shall not consider any claims heretofore filed with and rejected by the Legislature at two or more previous sessions.
- Sec. 9. Committee on Order and Arrangement: Members, Duties. The Committee on Order and Arrangement shall consist of the chairmen of the committees before whom regularly referred bills and resolutions have public hearings, the Chairman of the Committee on Enrollment and Review and the Chairman of the Committee on Committees. The Chairman of the Committee on Committees shall be the chairman of said committee. It shall be the duty of this committee beginning the twenty-first legislative day to report to the Legislature the order in which bills and resolutions shall be considered on general file. The order so reported shall become effective only upon approval of the Legislature. The committee shall meet subject to call by the Chairman.

Reference Committees:

For bills and resolutions. Rule 14, Sec. 1.

For nominations by Governor. Rule 14, Sec. 2.

For amendment of rules. Rule 17.

RULES XIX

#### RULE 6

# Committee Hearings and Reports, Officers

Sec. 1. Vice Chairmen. Each standing committee shall elect from its membership a vice chairman to serve in the absence of the chairman.

Chairmen designated by Committee on Committees. Rule 5, Sec. 2.

Enrollment and Review Vice-Chairman is Vice-Chairman of Judiciary. Rule 5, Sec. 5.

- **Sec. 2. Committee Hearings, Time.** Standing committees shall meet at 2:00 p. m., unless otherwise ordered by the Legislature.
- Sec. 3. Committee Hearings, Notice. Before taking final action on a bill or resolution, a committee shall hold a public hearing thereon and shall give at least five calendar days' notice, by publication in the Legislative Journal, of the date and time of said hearing. Committee chairmen shall make rules concerning length of public hearings but no rebuttal shall be for more than ten minutes.
- Sec. 4. Committees May Combine and Correlate Bills, Adopt Amendments. Standing Committees shall be authorized to combine and to correlate the provisions of different bills referred to them and related to the same subject under the number of one of the correlated bills, and may, before taking final action on any bill, adopt amendments thereto, for the consideration of the Legislature.
- Sec. 5. Record of Committee Proceedings. Each standing committee shall keep a record of its proceedings. Any two members of the committee may demand a roll call upon the reporting of any bill, or upon amendments thereto. The vote so taken shall be made a part of the committee report, and shall be entered in the daily journal.
- Sec. 6. Committees Shall Report Promptly. Standing committees shall consider and report without unnecessary delay all bills and resolutions referred to them.

- Sec. 7. Legislature May Request Committee Report. Except for the general appropriation bills necessary for the support of the state government for the biennium, the Legislature may, by vote of a majority of the elected members, request a report from any standing committee at any time after said committee shall have been in possession of a bill or resolution for twenty legislative days.
- Sec. 8. Committee Reports Must Recommend Bills for General File or Indefinite Postponement: Majority Vote of Members at Regular Meeting Required. In reporting bills to the Legislature, whether with or without amendments, a standing committee shall, by vote of a majority of its members, recommend (a) that the bill be placed on general file for the consideration of the Legislature, or (b) that the bill be indefinitely postponed. Such action shall be taken at regularly scheduled committee meetings only.
- Sec. 9. Effect of Committee Report to Postpone Indefinitely. If the standing committee report on a bill be to postpone indefinitely, the bill shall stand indefinitely postponed; Provided, that such bill may be placed on general file or referred back to the standing committee by a majority vote of all the elected members upon motion made within three legislative days after the committee makes its report to the Legislature, or by a two-thirds vote of all elected members upon motion made more than three legislative days after such committee report. Not more than one bill shall be raised from committee on any one motion. A motion to raise cannot be amended to include any other bill or subject matter.
- Sec. 10. Committee Reports, Statements and Amend ments: Minority Report. Each standing committee shall, when reporting a bill, submit therewith a brief statement of the main purpose of the bill, and, if recommended to general file, a copy of all amendments recommended by the committee. Such statement shall give the committee's reason for so reporting, and the minority view, if such there be, shall also be given. Copies of such statements and amendments shall be furnished to the members.

RULES XXI

**Sec. 11. Executive Sessions.** Members and reporters of regularly accredited newspapers, press associations, and radio and television stations shall be admitted to executive sessions of the standing committees, and such reporters and the members of such committees shall respect as confidential the discussions and voting of the other members of any standing committee.

### RULE 7

#### Order of Business

- Sec. 1. Hour of Meeting and Adjournment. The Legislature shall meet each legislative day at 9:00 a. m., and adjourn not later than 1:00 p. m., unless otherwise ordered by a majority vote of its members present and voting thereon.
- **Sec. 2. Order of Business.** The order of business of the Legislature shall be as follows:
  - a. Prayer by the Chaplain
  - b. Roll call
  - c. Call for correction of the journal
  - d. Petitions and memorials
  - e. Notice of committee hearings
  - f. Reports of standing committees
  - g. Reports of select committees
  - h. Resolutions
  - i. Introduction of bills
  - j. Bills on first reading by title
  - k. Reference of bills to committees on a day subsequent to first reading
  - l. Bills on final reading
  - m. Consideration of bills on select file
  - n. Unfinished business, including messages on the President's desk.
  - o. Special order of the day
  - p. Consideration of bills on general file
  - q. Miscellaneous business

- Sec. 3. Messages From the Governor, Preference. Messages from the Governor may be received at any stage of the proceedings, except when a question is being put, the yeas and nays are being called for, the ballots are being counted, or a question of order or a motion to adjourn is pending.
- Sec. 4. Special Order of the Day, Effect of Adjournment. When a bill shall have been made a special order for a definite time and an adjournment shall intervene for a time beyond the time fixed for such special order, then in that event the bill so made a special order shall be placed in its order on general file.
- Sec. 5. Unfinished Business, Effect of Adjournment. The unfinished business in which the Legislature was engaged at the adjournment of the last preceding sitting shall have preference in the special order of the day.
- **Sec. 6.** Legislative Days. Each day except Saturday and Sunday shall be considered a legislative day, unless otherwise specifically ordered by the Legislature, by a majority of the members present and voting thereon.

## RULE 8

# Daily Journal

- Sec. 1. Journal Prepared by Clerk, Furnished to Members: Corrections. A daily journal of the proceedings of the Legislature, as prepared by the Clerk, shall be printed and placed each day upon the desks of the members; and the presiding officer shall call in the regular order of business for corrections thereof. After corrections, if any, are made, the journal shall stand approved without motion.
- Sec. 2. Journal Entries. The Clerk shall enter in the daily journal messages of the Governor in full; titles of bills; every vote, including the yeas and nays, and a brief state-

RULES XXIII

ment of the contents of each resolution, petition, and memorial or other paper presented for the consideration of the Legislature.

Constitutional amendments printed in journal. Const. Art. XVI, Sec. 1.

- Sec. 3. Title, Parts of Bills Entered in Journal. In addition to the title, only such parts of a bill as shall be affected by proposed amendments shall be entered in the daily journal.
- Sec. 4. Amendments Offered, But Not Adopted, Not Entered: Exception. In the consideration of bills on general or select file, amendments offered but not adopted shall not be entered in the journal except where a record vote is demanded.
- Sec. 5. Hour of Adjournment Entered. The hour at which the Legislature adjourns shall be entered in the daily journal.
- Sec. 6. Additional Copies for Members. Additional copies of the daily journal, to be mailed at his direction, shall be supplied for the use of each member, in such manner as shall be provided by the Legislature.
- Sec. 7. Bound Journal, How Printed. The bound journal of the session shall be printed from the corrected daily journal.

Journal, cross references:

Yeas and nays entered in journal at request of any member. Const. Art. III, Sec. 11.

Yeas and nays on final passage of bill shall be published in the journal. Const. Art. III, Sec. 13.

Explanation of absence and statement of how absent member would have voted. Rule 4, Sec. 3.

Explanation of vote. Rule 4, Sec. 11.

Committee reports. Rule 6, Sec. 5.

Only totals of machine vote entered. Rule 9, Sec. 3.

Notice of committee hearings must be published. Rule 6, Sec. 3.

### RULE 9

# Manner and Record of Voting

- Sec. 1. Votes Taken Viva Voce: Form of Question. All votes shall be taken viva voce. Questions shall be distinctly put in this form, to wit: "Those who are in favor of the question say 'aye'; those who are opposed to the question say 'no'".
- Sec. 2. Yea and Nay Vote Required on Final Passage of Bill: Applies to Resolution. When. Upon the final passage of a bill, or of a resolution if the same requires the same consideration as a bill, the vote shall be by yeas and nays, and this rule shall not be suspended.
- Sec. 3. Machine Vote, When. If a machine vote is called for, or if the presiding officer is in doubt, he shall cause the result to be obtained by means of the electric roll call system; and only the totals shall be printed in journal.
- Sec. 4. Record Vote, Member May Demand. Any member may call for a record vote upon any question (Const. Art. III, Sec. 11), and upon declaration of the yeas and nays by the members, the record thereof shall be made and taken upon the electric roll call system, unless the Legislature by a majority vote decides that a roll call shall be taken.
- Sec. 5. For Yeas and Nays and Call of House. Vote on Electric System: Limitation on Time to Vote. In taking the yeas and nays and upon call of the Legislature, the members shall register their vote upon the electric roll call system. When the yeas and nays are taken upon any question in the manner heretofore indicated, no member shall be permitted to vote after the decision is announced from the chair.
- Sec. 6. When More Than Majority Vote Necessary, Electric System Used. In all instances where the vote, necessary to adopt a motion or other proposition, is other than that of a majority voting upon the question, the presiding officer shall, unless the Legislature by unanimous vote

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decides otherwise, cause the result thereof to be obtained be means of the electric roll call system. In such case, no member shall be permitted to vote after the yeas have been announced by the Clerk. Votes not registered on the electric roll call system or given to the Clerk by voice shall not be counted for or against a proposition.

- Sec. 7. Member May Demand Verification of Vote. Any member may demand verification of the vote on roll call; Provided, that on the final passage of bills verification shall always be made.
- Sec. 8. Call of the Legislature. A call of the Legislature must be seconded by at least five members. Thereupon, and upon call of the presiding officer, each member present shall indicate his presence upon the electric roll call system and shall remain in his seat during the call. The Clerk shall note the names of the absentees. Proceedings under the call may be suspended at any time by a majority vote of the members present, and when so suspended shall not again be ordered on the proposition pending, except by a majority vote of the members present and voting thereon. When the Legislature has been under call for fifteen minutes, and if all absentees were to vote on one side of the question, and if their combined vote would be insufficient to change the result of the vote, the President shall declare the call raised.

Voting, cross references:

Lieutenant Governor votes only when Legislature equally divided. Rule 2, Sec. 10.

Explanation of vote. Rule 4, Sec. 11.

# RULE 10

#### Motions and Their Precedence

Sec. 1. Statement of Motions. When a motion has been made and seconded, the presiding officer shall state it, or being in writing, shall cause it to be read aloud by the Clerk before being debated.

- Sec. 2. Motions Must be Written, When. Every motion shall be reduced to writing if the presiding officer or any member desires it.
- Sec. 3. Withdrawal or Modification of Motions. After a motion has been stated by the presiding officer, or read by the Clerk, it shall be deemed in possession of the Legislature, but may be withdrawn or modified by the mover at any time before a decision, amendment, or ordering of the yeas and nays, except a motion to reconsider, which shall not be withdrawn without leave.
- Sec. 4. Motions Received When Questions Under Debate: Precedence. When a question is under debate no motion shall be received but:
  - a. To adjourn.
  - b. To lay on the table.
  - c. For the previous question.
  - d. To postpone to a certain time.
  - e. To commit.
  - f. To amend.
  - g. To postpone indefinitely.

Such motions shall have precedence in the order in which they are arranged; except that motions to postpone indefinitely and amend do not yield to each other. No motion to postpone to a certain time, to commit or to postpone indefinitely being decided, shall again be allowed on the same day at the same stage of the bill or proposition.

- Sec. 5. Motion to Strike Enacting Clause: Effect, Precedence. A motion to strike the enacting clause of a bill, if carried, is equivalent to rejection of the bill. Such motion shall not have precedence over a motion to amend nor over a motion to postpone indefinitely.
- Sec. 6. Motion to Adjourn, Adjourn to Time Certain, to Recess: Precedence. A motion to adjourn, or a motion to fix the day to which the Legislature shall adjourn shall always be in order, except:

- a. While a member is speaking.
- b. When a motion to adjourn has just been defeated.
- c. When a motion to fix the day to which the Legislature shall adjourn has just been defeated.
- d. After the final reading of a bill and during roll call thereon.

Provided, however, that a motion to adjourn to a time certain shall have precedence over a motion to adjourn; and provided further, that a motion to recess shall take precedence over either of such motions.

- Sec. 7. Motion to Adjourn Pending Motion to Suspend Rules. Pending a motion to suspend the rules, the presiding officer may entertain one motion to adjourn, but after the result thereon is announced he shall entertain no other motion until the vote has been taken on suspension.
- Sec. 8. The Previous Question, Form. The previous question shall be in this form, "Shall the debate now close?"
- Sec. 9. The Previous Question: Seconds Required, Vote Necessary, Effect. The previous question shall be in order when demanded by five or more members and must be sustained by the vote of a majority of the elected members, and until decided shall, except as provided in Section 11 of this rule, preclude further debate and all amendments and motions, except one motion to adjourn and one motion to lay on the table.
- **Sec. 10.** Previous Question Undebatable. On a previous question there shall be no debate. All incidental questions of order, arising after a motion is made for a previous question, and pending such motion, shall be decided, whether on appeal or otherwise, without debate.
- Sec. 11. Previous Question Ordered: Proponent to Close Debate. When the previous question shall have been ordered on a proposition under debate, the mover, proponent or introducer of such proposition shall be given the right to close the debate thereon.

Sec. 12. Questions of Privilege, What Are. Questions of privilege shall be, first, those affecting the rights of the Legislature collectively, its safety, dignity, and the integrity of its proceedings; second, the rights, reputation, and conduct of members, individually, in their representative capacity only; and shall have precedence over all other questions, except motions to adjourn. Questions of privilege shall not be used to permit any discussion or debate pertaining to any measure pending before the Legislature.

Question of privilege is not in order for introduction of guests while member speaking. Rule 4, Sec. 6.

Sec. 13. Reconsideration: Who May Move, Time for Motion. When a question has been decided, it shall be in order for any member voting with the prevailing side, or not voting, to move a reconsideration thereof. A motion to reconsider must be made on the same day the original question was decided or on the next legislative day, except when it be to reconsider the vote on a bill which lacked the constitutional majority on a final reading. In such case, it must be made on the same day the original question was decided or on one of the next three legislative days. If the Legislature shall refuse to reconsider, or upon reconsideration shall affirm its first decision, no further motion to reconsider shall be in order unless by unanimous consent.

Motion to reconsider cannot be withdrawn without leave. Rule 10, Sec. 3.

- Sec. 14. Reconsideration, Precedence. Every motion to reconsider shall take precedence over all other questions, except a motion to adjourn.
- Sec. 15. Reconsideration, Vote Necessary. For its adoption, a motion to reconsider shall require the vote of a majority of the elected members, except:
  - a. Where such motion be to reconsider the vote on a bill which lacked the constitutional majority on a final reading, then a three-fifths vote shall be required for adoption.

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- b. Where such motion be to reconsider the vote on a bill which lacked the constitutional majority on a final reading with the emergency clause attached, but which received the constitutional majority with the emergency clause stricken and the purpose of the motion is to again add the emergency clause, then a two-thirds vote of the elected members shall be required for adoption.
- Sec. 16. Amendments in Order. When a motion or other proposition is under consideration, a motion to amend and a motion to amend that amendment shall be in order.
- Sec. 17. Amendment to Title of Bills. Amendments to the title shall not be in order during the consideration of a bill or resolution on general or select file until the bill or resolution shall have been considered in full.
- Sec. 18. Amendment Laid on Table Does Not Carry Principle Measure. When an amendment proposed to any pending measure is laid on the table, it shall not carry with it or prejudice such measure.
- Sec. 19. Amendments, Preference in Consideration. When the Legislature is considering bills on either general or select file, after giving consideration to standing committee amendments, it shall give preference to such amendments as may have been on file with the Clerk, with copies on the members' desks for one legislative day in advance, and then to such other amendments as have been deposited with the Clerk, in the order in which they were received by him.
- Sec. 20. Amendments, Must Be Germane. No motion, proposition or subject, different from that under consideration, shall be admitted under color of amendment.
- Sec. 21. Division of a Question, When. Any member may call for the division of a question, which shall be divided if it comprehends propositions in substance so distinct that,

one being taken away, a substantive proposition shall remain for the decision of the Legislature. A motion to strike out and insert shall be deemed indivisible; but a motion to strike out, being lost, shall not preclude an amendment or a motion to strike out or insert.

#### RULE II

#### Bills-General Provisions

- Sec. 1. Introduction. Upon call for the introduction of bills, any member or any standing committee to which bills are referred for consideration may introduce one or more bills. No bill shall be introduced unless it has been approved as to form and draftsmanship by the legislative bill drafter. Except with unanimous consent or a vote of a majority of the elected members, no bill shall be introduced which bears the names of more than three members. The name of the introducer shall be followed by the number of his legislative district.
- Sec. 2. Introducer Must Be Willing to Support. Members shall introduce only such bills as they are willing to endorse and support personally.
- Sec. 3. Time for Introduction, Limitation. No bill shall be introduced after the twentieth legislative day, except upon recommendation of the Governor, or by a standing committee upon the vote of a majority of its members and upon the vote of three-fifths of the elected members of the Legislature.
- Sec. 4. Bills, How Designated. A bill shall be designated as Legislative Bill ——.
- Sec. 5. Bill Must Contain Only One Subject: Amendment of Laws. No bill shall contain more than one subject, and the same shall be clearly expressed in the title. And no law shall be amended unless the new act contains the section or sections as amended, and the section or sections so amended shall be repealed. Const. Art. III, Sec. 14.

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- Sec. 6. Amendatory Bill. How Printed. An amendatory bill shall be so prepared and printed as to show the new matter proposed, old matter to be retained, and old matter to be omitted from the statutes.
- Sec. 7. Bills Must Be Engrossed Before Final Reading. All bills, before being advanced to final reading and passage, shall be engrossed by typewriter, and if amended, shall be reprinted in the manner prescribed in the preceding section, and copies thereof shall be supplied for the use of members.
- Sec. 8. Bills Must Receive Two Readings Before Passage. Every bill and resolution shall be read by title when introduced, and a printed copy thereof provided for the use of each member, and the bill and all amendments thereto shall be printed and read at large before the vote is taken upon its final passage. Const. Art. III, Sec. 14.
- Sec. 9. Vote Required to Expend Money or Change Compensation. It shall require the vote of a majority of the members elected to expend money by the Legislature or to change the compensation of any officer or employee.
- Sec. 10. Withdrawal of Bills. No bill, having been introduced, may be withdrawn except upon motion of the first introducer with the consent of his co-introducers. Such motion, when made, shall not be considered prior to the next succeeding legislative day, and, for its adoption, shall require the affirmative vote of a majority of those voting upon the question.

#### RULE 12

# Bills—Stages in Consideration

# Sec. 1. Introduction and First Reading.

Introduction. Rule 11, Secs. 1, 2. Time for introduction. Rule 11, Sec. 3. First reading. Rule 11, Sec. 8.

Sec. 2. Reference to Standing or Select Committee. Reference committee. Rule 14, Sec. 1. Readings. Rule 11, Sec. 8.

# Sec. 3. Consideration by Standing or Select Committee, Together With Desired Committee Hearings.

Committee hearings. Rule 6, Secs. 2-5.

# Sec. 4. Report by Standing or Select Committee and Reference to General File.

Committee reports. Rule 6, Secs. 6-10.

Effect of committee report to postpone indefinitely. Rule 6, Sec. 9.

# Sec. 5. General File: Reading, Consideration and General Debate by the Legislature.

a. Each section shall be open to amendment as read, and the amendments, if any, recommended by the standing committee, shall first be considered for adoption or rejection, after which other amendments may be offered.

Amendments. Rule 10, Secs. 16-20.

- b. Bills shall be listed and considered on general file in the order in which they shall be reported from the standing committees, except as modified by the Committee on Order and Arrangement; and no change shall be made in such order, except by a majority vote of the elected members.
- c. The general appropriation bills, necessary for the support of the state government for the biennium, shall take precedence over all other bills on general file.
- d. At any time during consideration of bills on either general or select file, any member may move that the bill be passed over, and if the motion is carried by a majority of those voting, the bill shall be passed over and shall retain its place on the file. This motion shall have the same precedence as to lay on the table.
- e. In the event a motion to indefinitely postpone a bill is made before the bill is read on General File, such motion shall require the affirmative vote of a majority of the elected members.

Sec. 6. Reference to Enrollment and Review. Advancement to Enrollment and Review for recommendations relative to arrangement, phraseology and correlation, unless indefinitely postponed or recommitted to a standing committee. Advancement to Enrollment and Review from General File for such purpose shall require a majority of those voting, but there must be a minimum of fifteen affirmative votes.

# Sec. 7. Report by Chairman of Enrollment and Review and Reference to Select File.

Enrollment and Review report. Rule 5, Sec. 6.

- Sec. 8. Select File. Consideration by the Legislature, in review on select file, wherein any of the following motions shall be in order:
  - a. A motion to approve or reject any or all of the changes recommended by the Chairman of Enrollment and Review.
  - b. A motion to adopt a unanimous consent amendment, to which no objection shall be offered.
  - A motion to recommit to the proper standing committee.
  - d. A motion to recommit to general file for one or more specific amendments. If such a motion is adopted, the bill shall be transferred forthwith to the head of the general file where consideration of the specific amendment shall be the first order of business on that file. After disposition of the amendment, the bill may be readvanced to Enrollment and Review for review, amended further, indefinitely postponed, or recommitted to the proper standing committee. If the bill is readvanced, it shall be given prior consideration by the Chairman of Enrollment and Review and returned to the select file as soon as possible and placed at the head of that file; Provided, if the bill is not amended, indefinitely postponed, or

recommitted, it may be advanced to Enrollment and Review for engrossment.

Effect of passing over bill. Rule 12, Sec. 5d.

- e. A motion to postpone indefinitely.
- f. Motions made pursuant to subsections c, d and e hereof may be adopted only upon the affirmative vote of a majority of the elected members.

No bill shall be considered initially on select file until three legislative days after its advancement from general file to Enrollment and Review; Provided, that the amendments so recommended shall not be read by the Clerk except upon the request of a member of the Legislature.

Notwithstanding any other provision contained in this section, if the Enrollment and Review Committee returns a bill to select file from engrossment, then only the specific enrollment and review amendments may be considered.

- Sec. 9. Advancement to Enrollment and Review for Engrossment, Unless Recommitted to a Standing Committee or Indefinitely Postponed.
- Sec. 10. Report by Chairman of Enrollment and Review and Reference to Final Reading File, or to Select File for Specific Amendment.

Bills must be engrossed before advancement to final reading. Rule 11, Sec. 7.

- Sec. 11. Conditions Precedent to Placing Bill on Final Reading. No bill shall be placed upon final reading and passage until:
  - a. Five legislative days after the initial reference to Enrollment and Review.
  - b. Two legislative days after its reference to final reading file.
  - c. Printed copies of the bill in its final form, as amended, shall have been available to members and on their desks for at least one legislative day. Const. Art. III, Sec. 14.

- Sec. 12. Final Reading. Consideration on final reading and passage when the bill shall be read at large with all amendments thereto before the vote is taken (Const. Art. III, Sec. 14); Provided, that at any time before the roll call shall have begun on final reading of the bill, it shall be in order to move:
  - a. To recommit the bill to Enrollment and Review to correct an error and for re-engrossment.
  - b. To recommit the bill to the proper standing committee, with or without instructions.
  - c. To recommit the bill to select file for specific amendment, which amendment may be adopted by a vote of a majority of the elected members; Provided, however, if the proposed amendment be to add the emergency clause, it may only be adopted by a vote of two-thirds of the elected members.

Members must be in their seats during final reading. Rule 4, Sec. 7.

- Sec. 13. Question After Final Reading: Emergency Clause. The question after the final reading of a bill shall be: "All provisions of law relative to procedure having been complied with, the question is, 'Shall the bill pass?'" If the emergency clause is contained in the bill, the words "with the emergency clause attached" shall be added to the question.
- Sec. 14. Emergency Clause: Failure to Receive Constitutional Majority: Effect: Question. When a bill containing the emergency clause does not receive the required two-thirds constitutional majority on final reading, then the emergency clause shall be considered stricken, and the bill without the emergency clause shall be pending on final reading, and the question then shall be, "Shall the bill pass with the emergency clause stricken?" Const. Art. III, Sec. 27.
- Sec. 15. Governor's Veto. Consideration. Upon the day of receipt of a message from the Governor announcing his veto of a bill, or on either of the next five legislative days, any member may move that the bill so vetoed be taken up

for passage. Whereupon, the question shall be, "Shall the bill pass, notwithstanding the objection of the Governor?"

Three-fifths vote of the elected members required to pass bill over Governor's veto. Const. Art. IV, Sec. 15.

The Governor may disapprove any item or items of appropriation contained in bills passed by the Legislature, and the item or items so disapproved shall be stricken therefrom, unless repassed in the manner prescribed in case of disapproval of bills. Const. Art. IV, Sec. 15.

# RULE 13

#### Petitions and Memorials

- Sec. 1. Petitions, Memorials and Other Papers Referred to Committees. Every petition, memorial, or other paper shall be referred to the proper committee without putting a question for that purpose, unless the reference be objected to by a member at the time such petition, memorial or other paper is presented, in which case the Legislature shall decide the question of reference.
- Sec. 2. Introducer May Make Statement. Before any petition or memorial addressed to the Legislature is received and read at the table, whether the same be presented by the presiding officer or a member, a brief statement of the contents of the petition or memorial may be verbally made by the introducer.
- Sec. 3. Communications, When Read. No communications or letters shall be read by the Clerk of the Legislature unless such communications or letters are addressed to the presiding officer or Clerk of the Legislature.

#### RULE 14

#### Questions and Reference

Sec. 1. Reference Committee for Bills and Resolutions, Who Constitutes. The Lieutenant Governor, the Speaker, and the Chairman of the Committee on Committees shall constitute the Reference Committee for the assignment of bills and resolutions to the various standing committees.

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- Sec. 2. Nominations by Governor Referred to Committee on Committees. All nominations made to the Legislature by the Governor, requiring confirmation by the Legislature, shall be referred to the Committee on Committees, and the same procedure shall be followed as governs the handling of other matters before standing committees, unless the Legislature shall otherwise direct by unanimous vote.
- Sec. 3. Members May Object to Reference. Any member may object to the reference of any bill or other proposition, and correction in case of error in reference may be made by the Legislature on any legislative day, immediately following corrections of the daily journal, by unanimous consent, or by the vote of a majority of the elected members.
- Sec. 4. Motions for Reference: Preference. When motions are made for reference of the same subject to a select committee and to a standing committee, the question on reference to the standing committee shall be put first.

Proposed amendments to rules referred to Rules Committee. Rule 17.

Sec. 5. Statement of Purpose by Introducer. Immediately upon the referral of any bill to a standing committee, the first introducer of the bill shall prepare and submit to the committee a statement in writing setting forth the reason for the bill and the purposes sought to be accomplished thereby. Such statement shall be incorporated into the committee records. No bill shall be reported to General File by a committee unless such a statement has been submitted by the introducer of the bill.

## RULE 15

#### Resolutions

- **Sec. I. Resolutions: How Designated.** A resolution shall be designated as Legislative Resolution ——.
- Sec. 2. Resolutions Proposing Constitutional Amendments, Granting Money, or Requiring Governor's Approval:

Consideration and Adoption. Resolutions which propose amendments to the state constitution, propose the ratification of amendments to the federal constitution, provide for the grant of money out of the contingent or any other fund, or require the approval of the Governor, shall be considered and adopted in the same manner as bills. Const. Art. III, Secs. 13, 14; Art. XVI, Sec. 1.

No resolution shall be introduced bearing the names of more than three members, but the names of additional introducers may be added by consent of the Legislature.

- Sec. 3. Resolutions Proposing Legislative Council Studies Reference. Resolutions which propose that studies be made by the Legislative Council shall be first referred to the Executive Board of the Legislative Council, this Board to submit a report with each resolution recommending that the proposed study be made or rejected.
- Sec. 4. Resolutions Laid Over One Legislative Day. All other resolutions, except by the unanimous consent of the members present and voting, shall lie over for consideration until the next legislative day.
- Sec. 5. Resolutions; Reference to Committee; Vote Necessary for Adoption. When called for consideration on the next legislative day after its introduction, any such resolution shall be referred to the proper standing committee, if as many as five members object to its consideration at that time. The vote of a majority of the elected members shall be required for the adoption of any such resolution.

## RULE 16

## Privileges of the Floor

No person shall be admitted to the floor of the Legislature except the following:

Members of the Legislature, officers and employees, including the bill drafter and employees of the Legislative Council RULES XXXIX

State officers, their deputies and clerks
Judges of the Supreme Court
Judges of the District Courts
Senators and Representatives in Congress
Reporters of regularly accredited newspapers and broadcasting stations

And such other persons as the Legislature may deem proper to admit; however, under no circumstances shall other persons be permitted to be seated beside members while the Legislature is considering bills on final reading.

No person, other than those hereinbefore excepted, shall be admitted to the members' cloak room or post office, unless accompanied by a member.

Any representative of a newspaper, press association, or radio or television station assigned to cover the Legislature, who flagrantly or persistently violates the ethics of news reporting by assuming the facts without regard for accuracy may be denied the privilege of the Senate Chamber on a majority vote of the members elected to the Legislature. Such action shall be brought by the Rules Committee and no action may be brought until after a full hearing has been held on the charges.

No printed or written material of any nature may be placed on the desks of the members or distributed to them in the Legislative Chamber, unless such material clearly indicates on its face the party or parties responsible for its distribution. The distribution must be approved by at least one member of the Legislature.

## RULE 17

## Suspension and Amendment of Rules

These rules may be suspended by a two-thirds majority vote of the elected members, and may be amended by a three-fifths majority vote of the members elected; Provided, any proposed amendment must first be referred to the Committee on Rules for consideration and report.

# LEGISLATIVE JOURNAL

## SEVENTY-FIRST (EXTRAORDINARY) SESSION

## FIRST DAY

Legislative Chamber, Lincoln, Nebraska Monday, December 12, 1960

Pursuant to a proclamation by His Excellency, Dwight W. Burney, Governor of the State of Nebraska, the Seventy-first (Extraordinary) Session of the Legislature of Nebraska assembled in Legislative Hall of the Capitol Building at the hour of 2:00 p.m., December 12, 1960, and was called to order by Speaker Harry L. Pizer.

Prayer was offered by the Reverend Martin Schroeder, Chaplain.

The roll was called and the following members were present:

Adams, John, Sr. Bowen, Kenneth L. Bridenbaugh, Hal Burbach, J. W. Carpenter, Terry Claussen, Peter H. Cooper, John R. Diers, H. K. Erlewine, Dale Fenske, A. A. Fulton, George F. Gerdes, George C. Hollenbeck, Earl Jensen, Hans O.

Klaver, Sam
Lautenschlager,
Marvin
Liebers, Otto H.
Marvel, Richard D.
Moulton, William
Munnelly, John P.
Nelson, Frank
Orme, Fern Hubbard
Otto, Norman A.
Peck, J. O.
Pizer, Harry L.
Portsche, Stanley L.
Ruhnke, Arnold

Russillo, Michael P.
Simmons, Ray C.
Skarda, William R.,
Jr.
Stryker, Harold B.
Swanson, Arthur W.
Syas, George
Tews, David D.
Thompson, Don
Vosoba, Joe T.
Webb, Lewis
Williams, Dwain

#### Members Excused

Messrs. Aufenkamp, Donner, McHugh, Olinger, and Romans were excused.

#### PROCLAMATION

By virtue of the authority vested in the Governor by Article IV, Section 8, of the Constitution of the State of Nebraska, believing that an extraordinary occasion has arisen, I do hereby call the Legislature of the State of Nebraska to convene in extraordinary session at the State Capitol on Monday, December 12, 1960, at 2: P.M., for the purpose of considering and, if deemed advisable, enacting legislation:

- 1. To fix the amount and time of payment of salaries of members of the Legislature in accordance with Article III, Section 7, of the Constitution of the State of Nebraska, as amended.
- 2. To appropriate funds for the necessary expense of the extraordinary session herein called.

IN WITNESS WHEREOF, I have hereunto set my hand and caused the Great Seal of the State of Nebraska to be affixed.

Done at the Capitol in the City of Lincoln, this 28th day of November, in the Year of Our Lord, One Thousand Nine Hundred and Sixty.

(Signed) Dwight W. Burney Governor

(SEAL)

BY THE GOVERNOR:

(Signed) Frank Marsh Secretary of State

#### MOTION-Rules

Mr. President: I move that the rules in effect at the last regular session govern the proceedings of this extraordinary session. (Signed) Richard D. Marvel

The motion prevailed.

## MOTION-Appoint Committee

Mr. President: I move that a committee of five members be appointed by the Speaker to notify the Governor that the Seventy-

first (Extraordinary) Session of the Legislature has been duly convened, is ready to transact business, and to escort the Governor to the rostrum. (Signed) A. A. Fenske

The motion prevailed and the Speaker appointed the following members to serve on said committee: Fenske, Chairman; Burbach, Cooper, Otto, and Ruhnke.

#### Ease

The Legislature was at ease from 2:05 until 2:10 p.m.

#### Visitor

Mr. Skarda introduced John Hruska of Omaha.

#### Escort Governor

The committee escorted Governor Dwight W. Burney to the rostrum where he delivered the following:

#### MESSAGE TO THE LEGISLATURE

This extraordinary session of the Nebraska Legislature has been called for the purpose of enacting legislation that would activate the intent of the constitutional amendment that was passed at the recent election concerning legislative salaries.

I have prepared two bills, one to defray the expense of this session and one concerning the salary raise. This second bill is drawn with the full \$200.00 figure in it. Whether or not you wish to amend that figure I leave entirely up to your combined judgment.

I trust that this matter can be resolved in a minimum of time.

(Signed) Dwight W. Burney, Governor

The committee escorted the Governor from the Chamber.

#### BILLS ON FIRST READING

The following bills were read the first time by title:

LEGISLATIVE BILL 1. By Otto H. Liebers of Legislative District 18, David D. Tews of Legislative District 15, and George Syas of Legislative District 4.

A BILL FOR AN ACT relating to the Legislature; to fix the amount and time of payment of salaries of members of the Legislature in accordance with Article III, section 7, of the Constitution of Nebraska, as amended; to provide when such salaries shall become effective; to repeal sections 50-122 and 50-123, Reissue Revised Statutes of Nebraska, 1943; and to declare an emergency.

**LEGISLATIVE BILL 2.** By Joe T. Vosoba of Legislative District 23, Harold B. Stryker of Legislative District 17, and Kenneth L. Bowen of Legislative District 32.

A BILL FOR AN ACT to provide for the compensation of employees, mileage of members, and for supplies and other incidental expenses incurred during the Seventy-First (Extraordinary) Session of the Legislature of the State of Nebraska; to appropriate the sum of six thousand dollars therefor; and to declare an emergency.

## SUSPEND RULES-Place Bills on General File

Mr. President: I move that the rules be suspended and LB 1 and LB 2 be placed on General File. (Signed) William Moulton

The motion prevailed with 38 ayes, 0 nays, and 5 not voting.

## **Visitors**

Mr. Simmons introduced Reverend Henry Kleinert of Midland College, Fremont, and fourteen members of the Midland College Young Republican Club, Dale Inselman, President.

### Announcement

Governor-elect Frank Morrison extended an invitation to the members of the Legislature to attend the Governors' Breadbasket Conference this afternoon at the Pershing Municipal Auditorium.

#### Adjournment

At 2:20 p.m., on a motion by Mr. Klaver, the Legislature adjourned until 10:00 a.m., Tuesday, December 13, 1960.

## SECOND DAY

Legislative Chamber, Lincoln, Nebraska Tuesday, December 13, 1960

Pursuant to adjournment, the Legislature met at 10:00 a.m., Speaker Pizer presiding.

Prayer was offered by the Chaplain.

The roll was called and all members were present except Messrs. Aufenkamp, Donner, Fulton, Olinger, and Swanson who were excused.

The Journal for the First Day was approved.

## Members Excused

Messrs. Swanson and Hollenbeck were excused for the remainder of this session.

## Communication

Letter from James R. Delehant, Superintendent of State Buildings and Grounds, stating that the usual parking section in the parking area east of the Capitol has been reserved for the members convenience during the special session.

## GENERAL FILE

## LEGISLATIVE BILL 1.

Mr. Carpenter moved that the rules be suspended, that the reading of LB 1 on General File be dispensed with and the bill be advanced to E and R for engrossment.

The motion prevailed with 31 ayes, 7 nays, and 5 not voting, and LB 1 was advanced to E and R for engrossment.

## LEGISLATIVE BILL 2.

Mr. Stryker moved that the rules be suspended, that the reading of LB 2 on General File be dispensed with, and that LB 2 be advanced to E and R for engrossment.

The motion prevailed with 38 ayes, 0 nays, and 5 not voting, and LB 2 was advanced to E and R for engrossment.

## Visitor

Mr. Marvel introduced Mrs. Robert Hoagland of Hastings.

#### Ease

The Legislature was at ease from 10:32 until 10:37 a.m.

## **Visitors**

Mr. Gerdes introduced Mayor Lee and City Manager Robert Loing of Alliance.

#### Members Excused

Messrs. Carpenter and Romans were excused for the remainder of the week.

## Adjournment

Mr. President: I move we adjourn until 11:00 p.m. Wednesday, December 14, 1960. (Signed) Harold B. Stryker

The motion prevailed, and at 10:57 a.m. the Legislature adjourned until 11:00 p.m. Wednesday, December 14, 1960.

## THIRD DAY

Legislative Chamber, Lincoln, Nebraska Wednesday, December 14, 1960

Pursuant to adjournment, the Legislature met at 11:00 p.m., Speaker Pizer presiding.

Prayer was offered by the Chaplain.

The roll was called and all members were present except Messrs. Aufenkamp, Bowen, Burbach, Carpenter, Donner, Erlewine, Fulton, Gerdes, Hollenbeck, Munnelly, Olinger, Otto, Romans, Ruhnke, Russillo, Swanson, and Williams, who were excused.

The Journal for the Second Day was approved.

#### STANDING COMITTEE REPORTS

#### Enrollment and Review

**LEGISLATIVE BILL 1.** Correctly engrossed.

LEGISLATIVE BILL 2. Correctly engrossed.

(Signed) Joe T. Vosoba, Chairman

## Adjournment

At 11:04 p.m., on a motion by Mr. Stryker, the Legislature adjourned until 12:05 a.m., Thursday, December 15, 1960.

## FOURTH DAY

Legislative Chamber, Lincoln, Nebraska Thursday, December 15, 1960

Pursuant to adjournment, the Legislature met at 12:05 a.m., Speaker Pizer Presiding.

Prayer was offered by the Chaplain.

The roll was called and all members were present except Messrs. Aufenkamp, Bowen, Carpenter, Donner, Fulton, Gerdes, Hollenbeck, Munnelly, Olinger, Romans, Ruhnke, Russillo, Swanson, and Williams, who were excused.

The Journal for the Third Day was approved.

#### MOTION—Flowers

Mr. President: I move that the Clerk of the Legislature be instructed to send flowers to Mr. Jack Wilson who is in the hospital. (Signed) A. A. Fenske

The motion prevailed.

#### **Visitors**

Mr. Burbach introduced Mr. Vern F. Schmeckpeper of Scottsbluff, Mr. M. R. Sowder of Columbus, Mr. Paul Dendinger of Hartington, and Mr. William D. Villont of Omaha.

Mr. Stryker introduced Messrs. Roger Struve, Bill F. Buckley, Ronald Bentz, and Norbert A. Schueller, who are University of Nebraska students.

Mr. Portsche introduced Captain Leonard Durham of the Air Force Intelligence Corp O. S. I.

#### Adjournment

At 12:11 a.m., on a motion by Mr. Moulton, the Legislature adjourned until 11:30 p.m., Friday, December 16, 1960.

## FIFTH DAY

Legislative Chamber, Lincoln, Nebraska Friday, December 16, 1960

Pursuant to adjournment, the Legislature met at 11:30 p.m., Speaker Pizer presiding.

Prayer was offered by the Chaplain.

The roll was called and all members were present except Messrs. Aufenkamp, Bridenbaugh, Carpenter, Cooper, Donner, Fulton, Hollenbeck, Klaver, Munnelly, Olinger, Otto, Romans, Ruhnke, Swanson, and Williams, who were excused.

The Journal for the Fourth Day was approved.

#### Announcement

Speaker Pizer requested that the members appoint their stand-by legislators under the provisions of the law calling for such appointments.

## Adjournment

At 11:34 p.m., on a motion by Mr. Stryker, the Legislature adjourned until 12:05 a.m., Saturday, December 17, 1960.

## SIXTH DAY

Legislative Chamber, Lincoln, Nebraska Saturday, December 17, 1960

Pursuant to adjournment, the Legislature met at 12:05 a.m., Speaker Pizer presiding.

Prayer was offered by the Chaplain.

The roll was called and all members were present except Messrs. Aufenkamp, Bridenbaugh, Carpenter, Donner, Fulton, Hollenbeck, Klaver, Munnelly, Olinger, Otto, Romans, Ruhnke, Swanson and Williams, who were excused.

The Journal for the Fifth Day was approved.

#### Visitors

Mr. Stryker introduced Mr. Norval Dame of Juneau, Alaska, a former member of the Legislature.

Mr. Lautenschlager introduced his daughter, Beverly.

Mr. Peck introduced Mr. George Prochaska.

Mr. Portsche introduced Mr. and Mrs. Jack Portsche and sons, Jim and Stanley, and Miss Janice Schlotfeld.

## Adjournment

At 12:10 a.m., on a motion by Mr. Moulton, the Legislature adjourned until 8:00 a.m., Monday, December 19, 1960.

## SEVENTH DAY

Legislative Chamber, Lincoln, Nebraska Monday, December 19, 1960

Pursuant to adjournment, the Legislature met at 8:01 a.m., Speaker Pizer presiding.

Prayer was offered by the Chaplain.

The roll was called and all members were present except Messrs. Carpenter, Fulton, Hollenbeck, Olinger, Otto, Swanson, and Williams, who were excused, Messrs. Donner and Tews who were excused until 8:10 a.m., and Mr. Cooper who was excused until 8:13 a.m.

The Journal for the Sixth Day was approved.

#### BILLS ON FINAL READING

The following bills were read and put upon final passage:

## LEGISLATIVE BILL 1. With emergency.

A BILL FOR AN ACT relating to the Legislature; to fix the amount and time of payment of salaries of members of the Legislature in accordance with Article III, section 7, of the Constitution of Nebraska, as amended; to provide when such salaries shall become effective; to repeal sections 50-122 and 50-123, Reissue Revised Statutes of Nebraska, 1943; and to declare an emergency.

Whereupon the President stated: "All provisions of law relative to procedure having been complied with, the question is, 'Shall the bill pass with the emergency clause attached?"

Voting in the affirmative, 33:

Adams	Gerdes	Munnelly	Russillo
Aufenkamp	Jensen	Nelson	Simmons
Bowen	Klaver	Orme	Skarda
Bridenbaugh	Lautenschlager	Peck	Stryker
Burbach	Liebers	Pizer	Syas
Claussen	Marvel	Portsche	Thompson
Diers	McHugh	Romans	Vosoba
Erlewine	Moulton	Ruhnke	Webb
Fenske			

Voting in the negative, 0.

Not voting, 10:

Carpenter Fulton Otto Tews
Cooper Hollenbeck Swanson Williams

Donner Olinger

A constitutional two-thirds majority having voted in the affirmative, the bill was declared passed with the emergency clause and the title agreed to.

## LEGISLATIVE BILL 2. With emergency.

A BILL FOR AN ACT to provide for the compensation of employees, mileage of members, and for supplies and other incidental expenses incurred during the Seventy-First (Extraordinary) Session of the Legislature of the State of Nebraska; to appropriate the sum of six thousand dollars therefor; and to declare an emergency.

Whereupon the President stated: "All provisions of law relative to procedure having been complied with, the question is, 'Shall the bill pass with the emergency clause attached?"

Voting in the affirmative, 34:

Fenske Munnelly Simmons Adams Aufenkamp Gerdes Nelson Skarda Orme Stryker Bowen Jensen Klaver Peck Syas Bridenbaugh Burbach Lautenschlager Pizer Tews Thompson Claussen Liebers Portsche Diers Marvel Romans Vosoba Donner McHugh Ruhnke Webb Erlewine Moulton

Voting in the negative, 0.

Not voting, 9:

CarpenterHollenbeckOttoSwansonCooperOlingerRussilloWilliamsFulton

A constitutional two-thirds majority having voted in the affirmative, the bill was declared passed with the emergency clause and the title agreed to.

## LIST OF LEGISLATIVE EMPLOYEES

## Paid from Special Legislative Funds

Francis V. Robinson Assistant Clerk of the Legislature

George Santo Sergeant-at-arms Ruby Nelson Postmaster

Rev. Martin Schroeder Chaplain
Theba Lubken Journal Clerk
Sherill Niebuhr Office Secretary

Elsye Firestone Docket Clerk, Receptionist

Ella Belle Steenson Stenographer
Virginia A. Sevigne Stenographer
Berniece P. Severin Stenographer
Rose Anne Rosenstock Stenographer

Donna J. Gabel Dictaphone Stenographer Gertrude Tyler Telephone Operator

Phyllis Daniels Page

C. A. Mohrman Chief Clerk, Bill Room

Everett Hall Custodian
Otto E. Dowling Custodian
Bertha Johnston Proof Reader
Elizabeth Reger Proof Reader

(Signed) Hugo F. Srb

Clerk of the Legislature

#### Explanations of Vote

Mr. President: Had I been present, I would have voted "Aye" on LB 1.

(Signed) John G. Donner (Signed) John R. Cooper (Signed) David D. Tews

### STANDING COMMITTEE REPORTS

### Enrollment and Review

LEGISLATIVE BILL 1. Correctly enrolled.

LEGISLATIVE BILL 2. Correctly enrolled.

(Signed) Joe T. Vosoba, Chairman

## Speaker Signs

While the Legislature was in session and capable of transacting business, the Speaker signed: LB 1 LB 2

## MOTION-Employees' Salaries

Mr. President: I move that in the figuring of the salaries of the employees of this session, the schedule of wages for the 1959 session be used. (Signed) J. O. Peck

The motion prevailed.

## MOTION—Printing

Mr. President: I move that we approve the printing of the legislative bills and Session Laws by Capitol Printing Company, and the daily journals and permanent Legislative Journal by Joe Christensen. (Signed) George Syas

The motion prevailed.

#### MOTION-Journals, Session Laws

Mr. President: I move that the Clerk of the Legislature be instructed to send to each member of the Legislature, to the Lieutenant Governor, and to each authorized member of the Press, assigned to the Legislature of the Seventy-first (Extraordinary) Session, a copy of the permanent Legislative Journal of said session, and a copy of the Session Laws passed thereat. (Signed) Ray C. Simmons

The motion prevailed.

## MOTION-Approve Journal

Mr. President: I move that the Legislative Journal for the Seventh Day be approved as prepared by the Clerk. (Signed) John Adams, Sr.

The motion prevailed.

#### MOTION-Retain Help

Mr. President: I move that the Clerk of the Legislature be directed to retain such help as may be required to complete the business of the office for the Seventy-first (Extraordinary) Session of the Legislature. (Signed) Don Thompson

The motion prevailed.

## MOTION-Notify Governor

Mr. President: I move that a committee of five be appointed to wait upon the Governor to advise him that the Legislature has

completed its work and is ready to adjourn and ask him if he has any further message for the Legislature. (Signed) Otto H. Liebers

The motion prevailed, and the Speaker appointed the following to serve on said committee: Liebers, Chairman; Tews, Bridenbaugh, Portsche, and Aufenkamp.

## MOTION-Appreciation to Members

Mr. President: I move that a special vote of thanks be given to the members of the Legislature who will not be returning. It denotes a dedication to the duties of their office and interest in good legislation. It must be conceded that it is a sacrifice on their part. Those of us who are returning are indeed grateful for this gesture. (Signed) Hans O. Jensen

The motion prevailed.

## Member's Birthday

Mr. Erlewine announced that January 1 is Speaker Pizer's birthday, and the members sang Happy Birthday to him.

## Announcement—Award

Mr. Stryker announced that Mr. Syas had been awarded the American Association of Conservation Information Award of Merit. The organization is composed of all the information agencies of our Game Departments of the United States and the seven provinces of Canada. The award is given to those working for conservation, or have fought against bad conservation laws and for good conservation laws. Mr. Syas was one of the two men to receive this award from Nebraska, and we ask that he be given proper recognition.

### Presented to the Governor

Your assistant clerk respectfully reports that he has this date, December 19, 1960, at 8:20 o'clock a.m., presented to the Governor for his approval LB 1 and LB 2.

(Signed) Francis V. Robinson

## Governor Escorted

The committee escorted Governor Dwight W. Burney to the rostrum where he delivered the following:

## MESSAGE TO THE LEGISLATURE

Mr. Speaker and Members of the Legislature:

I believe that this Session of the Legislature, along with my proposals, have established a record. I had two bills prepared and they were offered and every bill in this Session has been passed, without amendment, in the least possible time.

I think a further record has been attained in that my remarks to this Session at the beginning were the shortest on record, and also these at the conclusion will be a record for their brevity.

> (Signed) Dwight W. Burney Governor of Nebraska

## MOTION—Appreciation to Press

Mr. President: I move that a vote of thanks be given to the newspapers and the press associations for their accuracy and fairness in reporting to the people of our State the activities of this Session of the Legislature. (Signed) Sam Klaver

The motion prevailed.

### MOTION-Adjourn

Mr. President: The Seventy-first (Extraordinary) Session of the Legislature of Nebraska having finished all business before it, I move that it now adjourn sine die. (Signed) A. A. Fenske

The motion prevailed and at 8:29 a.m., the Legislature adjourned.

## CERTIFICATE

I, Hugo F. Srb, Clerk of the Legislature, hereby certify that the foregoing is a true and correct copy of the Legislative Journal of the Seventy-first (Extraordinary) Session of the Legislature of the State of Nebraska, convened and held in the City of Lincoln, State of Nebraska, December 12, 1960 to December 19, 1960.

(Signed) Hugo F. Srb
Clerk of the Legislature

## LEGISLATIVE BILLS

Approved After Adjournment

Approved by the Governor:

Legislative Bill 1 December 19, 1960

Legislative Bill 2 December 19, 1960

# LEGISLATIVE BILLS ENACTED INTO LAW

Seventy-first (Extraordinary) Session

- 1 Liebers et al. Legislators' Salaries
- 2 Vosoba et al. Legislative expense appropriation

# LEGISLATIVE BILLS WITH MORE THAN ONE INTRODUCER

- 1 Liebers, Tews, Syas. Legislators' Salaries
- 2 Vosoba, Stryker, Bowen. Legislative expense appropriation

## CHRONOLOGY OF BILLS

Seventy-first (Extraordinary) Session

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December 19	Correctly enrolled. Speaker signed	13
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